EARLY TRANSFER/CERCLA COVENANT DEFERRAL IN CALIFORNIA

BRAC Cleanup Team Workshop -June 1998

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State Draft Guidance - Early Transfer/Covenant Deferral

- Drafted to complement and supplement US-EPA Guidance.
- Drafted to allow modification and flexibility based on site-specific conditions and issues.
- Based upon statutory requirements of CERCLA 120(h)(3)(c), effective September, 1996.

State's Role - California

- Governor's Approval Needed for All Requests; coordinated by the Governor's Office of Planning and Research.
- Cal-EPA Includes 6 State Departments + Regional Boards; Secretary may designate 1 to evaluate environmental suitability of transfer, and make recommendation to Governor.

General Requirements for Property Transfers

- Future Land Use Reuse Plan, approved by DoD and HUD.
- NEPA (National Environmental Protection Act) Record of Decision.
- CEQA (California Environmental Quality Act) Notice of Determination.
- RCRA Closures or Permit Modifications.

Properties Not Appropriate for Early Transfer

- Parcels with sites where there may be hazardous substance exposure risks to human and/or biological receptors at unacceptable levels.
- Parcels where the nature and extent of contamination is unknown, risks not assessed, and/or the proposed reuse not identified.

BRAC Bases - Stakeholder Roles

- Transferee/Local Redevelopment Authority (LRA) initiates request; reviews all environmental documents.
- BRAC Cleanup Team (BCT) (DoD, US-EPA, and state regulatory agencies) evaluates request; reviews all environmental documents.
- Restoration Advisory Board (RAB) reviews all environmental documents.

BRAC Bases - Property Transfer **Documents**

- Environmental Baseline Survey (EBS)
- Supplemental or Site-SpecificEnvironmental Baseline Survey (SEBS)
- Finding of Suitability for Early Transfer (FOSET)
- Above documents summarize reference documents, contamination, and data; identify health risks and use restrictions as correlated to Reuse Plan.

Consent Agreement

- Required for BRAC bases which do not have Interagency Agreements, i.e. Federal Facility Agreements or Federal Facility/ State Remediation Agreements.
- Required if transferee takes on cleanup responsibilities.
- Enforceable Agreement addresses goals, schedules, liabilities, funding, etc.

Institutional Controls/Land Use Covenant

- Non-engineering mechanisms to:
 a) limit exposure, activities, and access;
 b) protect engineering controls.
- Examples: fencing; easements; permit programs; zoning limitations; restrictive covenants.
- Land Use Covenant runs with the land. Example: prohibits residential uses, soil excavation, groundwater use, etc.

Elk Hills Naval Petroleum Reserve

- 1st Early Transfer in California; completed in 4 months, approved by Governor on 12/2/97.
- DOE facility with RCRA Corrective Action needed.
- Resulted in transfer of 37,000 acres of federal property to Occidental Petroleum